PORTUGAL
ORGANIC SECTOR FACTSHEET
PRODUCTION/MARKET TRENDS & POLICIES

KEY INDICATORS

After a sharp increase in the organic farmland area in 2021, with 759,977 hectares, Portugal reached rank six in the EU in 2022. In terms of organic area share, it achieved 19.2%, thus coming very close to the 2030 EU target of 25%. Growth from 2001-2022 was almost tenfold and thus considerably higher than in many other EU countries. Retail sales data is not available for Portugal.

ORGANIC FARMLAND	2001	2022
Area* (Share of Total Farmland)	73,504 ha (1.9%)	759,977 ha (19.2%)
Area Growth from 2001 to 2022	934%	

ORGANIC LAND USE & AQUACULTURE	2001	2022
Arable Land* (Share of Total)	26,327 ha (2.1%)	148,644 ha (14.2%)
Permanent Crops* (Share of Total)	26,910 ha (3.3.%)	188,962 ha (21.8%)
Grassland* (Share of Total)	20,266 ha (1.4%)	422,371 ha (20%)
Aquaculture Production (Share of Total)	N/D	N/D

ORGANIC OPERATORS	2001	2021
Producers (Share of Total)	983 (0.2%)	13,573 (4.7%)
Aquaculture Producers	N/D	8
Processors	17	1,358
Importers	N/D	66

ORGANIC RETAIL SALES	2001	2022
Retail Sales (Share of Total)	N/D	N/D
Per Capita Consumption	N/D	N/D
Imports	N/D	7,088 MT

Source: FiBL survey based on national data sources, Eurostat and TRACES/European Commission in the framework of the OrganicTargets4EU project

**In conversion and fully organic*

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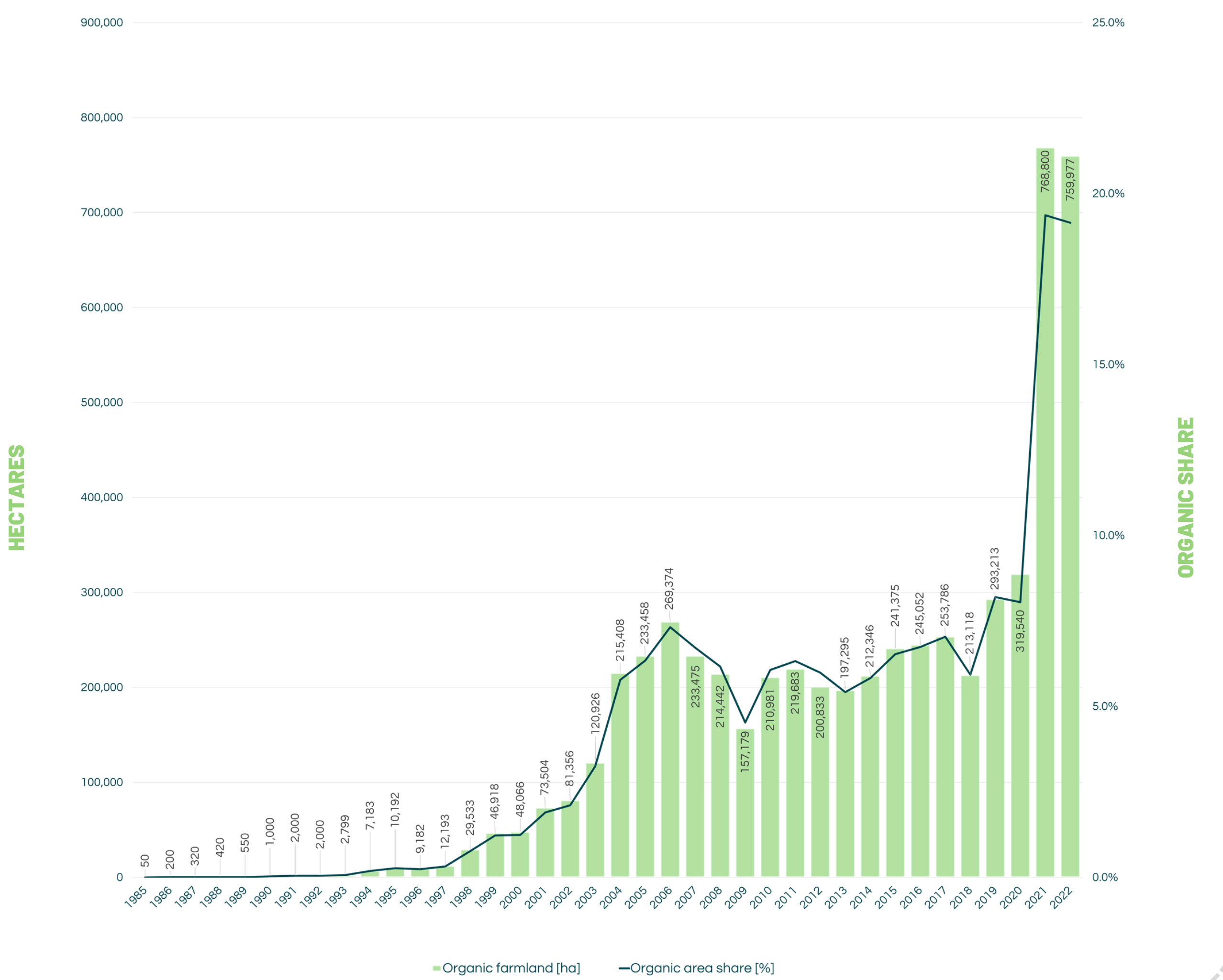
KEY INDICATORS

DEVELOPMENT OF ORGANIC FARMLAND IN PORTUGAL



Source: FiBL-AMI Survey based ion Eurostat, Mediterranean Organic Agriculture Network, Ministry of Agriculture, Nic Lampkin

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CAP ORGANIC POLICY SUPPORT

Portugal's CAP Strategic Plan foresees growth of almost 250% compared with 2018, building on the sharp increase in certified area in 2021 (see above). The budgeted increase in expenditure does not quite keep up with this, with average expenditure per hectare forecast to fall by 13%. For most crop types, payments have been increased slightly, but the payments for grassland have been reduced substantially for producers with lower stocking rates. For most crops, conversion payments were 20% higher in 2019, but the difference has been reduced to 5-10% from 2023.

CONVERSION & MAINTENANCE	2018	2027
Land Area Supported (Change from 2018)*	206 kha	689 kha (+235%)
Share of Total Agricultural Area Supported*	5.7 %	19.2% (+237%)
Share of Certified Organic Area Supported (Change)*	96%	N/D
Expenditure per Year*	25 M€	74 M€ (+192%)
Expenditure per Hectare Supported*	124 €	108 € (-13%)

SHARE OF CAP RESOURCES	CAP EXP. 2023-2027	ORGANIC SHARE*
Organic Farming Support (P1)*	395 M€	100%
Eco-Schemes (P1)	874 M€	29.1%
Agri-Environment, Climate, Welfare (P2)	484 M€	
Total CAP Expenditure	6,620 M€	6%

*including in-conversion and fully organic land

CAP ORGANIC CONVERSION AND MAINTENANCE PAYMENTS FOR DIFFERENT LAND USES

INDICATOR	YEAR	FUND	GRASSLAND	ARABLE CROPS	HORTICULTURE	FRUIT CROPS	GRAPES	OLIVES
Conversion Support (€/ha)	2019	P2	204	96/456[1]	600	900	618	300/643[1]
	2023	P1/P2	102+50/LU[2]	98/475[1]	640	910/975[1]	630	320/656[1]
Change from 2019 to 2023			To -50%	+2/4%[1]	+7%	+9/3%[1]	+2%	+7/2%[1]
Maintenance Support (€/ha)	2019	P2	170	80/380[1]	600	760/900[1]	515	250/536[1]
	2023	P2	97+49/LU[2]	89/430[1]	610	825/927[1]	570	290/600[1]
Change from 2019 to 2023			To -43%	+11/13%[1]	+2%	+9/3%[1]	+11%	+16/12%[1]
Conversion Support Higher than Maintenance		2019	+20%	+20%	0%	+20/0%[1]	+20%	+20%
		2023	+5%	+10%	+5%	+10/5%[1]	+10%	+10%

[1]higher per ha values for irrigated crops / [2]LU = livestock unit

P1 (Pillar 1) European Agricultural Guarantee Fund (EAGF); P2 (Pillar 2) European Agricultural Fund for Rural Development (EAFRD) and national co-financing – P2 funding use in Madeira . All rates subject to reductions for larger land areas

Sources for pages 3 and 4
Lampkin N, Lembo G, Rehburg P (2024) Assessment of agricultural and aquaculture policy responses to the organic F2F targets. OrganicTargets4EU project Deliverable 1.2. Braunschweig: Thünen-Institut.
Lampkin N, Sanders, J (2022) Policy support for organic farming in the European Union 2010-2020. Thünen Working Paper 200. Braunschweig: Thünen-Institut.

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NATIONAL ORGANIC ACTION PLAN

Portugal's current national OAP is also its first. Unlike many other action plans, the rapid increase in organic area in 2021/22 meant that the 2027 target set has been exceeded. This is also true for the 19.2% target set in the CAP Strategic Plan. Like other action plans, the focus is on market development and information initiatives, but there are some references to capacity building including the establishment of an organic production centre and market observatory.

TARGETS

	PERIOD	LAND AREA TARGET	OTHER TARGETS
Previous Action Plan	None	None	None
Current Action Plan	2017-27	12% of UAA by 2027[1]	50% more consumption

[1]already exceeded in 2022 (see above)

KEY ACTIONS

	PREVIOUS ACTION PLAN (NONE)	**CURRENT ACTION PLAN** (2017-2027)
PRODUCTION	No previous plan	Conversion, maintenance support, esp. in Natura 2000, environmentally sensitive areas
MARKETS	No previous plan	Easier eligibility for investment aids for livestock, mobile slaughtering, processing; support engagement of producers with local, wholesale markets; procurement for schools; Mediterranean diet catering, tourism focus; certification costs tax-free; facilitate access to organic seeds, plant protection; reduce regulatory constraints for organic aquaculture
INFORMATION	No previous plan	Public information campaigns; training, educational courses; competence standards; research, demonstration projects; engagement of organic sector with research institutions, agenda setting; dissemination of technical information; establish organic production centre, research database; improve statistical information, market research; establish market observatory

AQUACULTURE

The organic share of total aquaculture production in Portugal is negligible. Portugal was not included in our analysis of the EMFF (2014-2020) and EMFAF (2021-2027) operational programmes and the Multi-annual National Strategic Plan for Aquaculture. The national OAP highlights reduction of regulatory constraints for organic aquaculture. As funding is project specific and there is no ring-fenced organic budget, statistics on organic aquaculture support expenditure are not available.

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